Submitted by:

Chair of the Assembly

Prepared by: For Reading:

at the Request of the Mayor Planning Department November 3, 2009

CLERK'S OFFICE

APPROVED de amended

ANCHORAGE, ALASKA

Date: 121-09

AO No. 2009-126

AN ORDINANCE ADOPTING THE TURNAGAIN ARM COMPREHENSIVE PLAN AS AN ELEMENT OF THE COMPREHENSIVE PLAN, AND AMENDING ANCHORAGE MUNICIPAL CODE SECTION 21.05.030 B., AND AO 2006-172, ATTACHMENT A, TO REVISE PROVISIONALLY ADOPTED ANCHORAGE MUNICIPAL CODE SECTION 21.01.080.

#### THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1</u>. The *Turnagain Arm Comprehensive Plan* draft, dated January 2009, is adopted as an element of the Comprehensive Plan, replacing the 1987 *Turnagain Arm Comprehensive Plan*, as recommended by the Planning and Zoning Commission in Resolution No. 2009-018, and with the following additional modifications by the Planning Department:

A. Retain the Industrial classification on **US Survey 3200**, **Lot 10(c)** (Indian Valley Meats property) on the Indian Land Use Plan Map.

B. Change the land use on **US Survey 3201, Lot 20** in Bird Creek, to Turnagain Arm Mixed Use, which reflects the traditional land use at this site from prior to the areawide rezone.

<u>Section 2</u>. Anchorage Municipal Code section 21.05.030 B.1. is amended to read as follows (the remainder of the section is not affected and therefore not set forth):

#### 21.05.030 Elements.

 The comprehensive plan consists of the following elements, which are incorporated in this chapter by reference. While they may be valid planning tools, plans or other elements that are not listed below or incorporated into the comprehensive plan elsewhere in this Code are not official elements of the comprehensive plan. If elements of the comprehensive plan conflict, the element most recently adopted shall govern.

## B. Turnagain Arm

1. Turnagain Arm Comprehensive Plan, as amended and adopted (insert effective date, 2009) [JUNE 6, 1987] (AO No. 79-208; AO No. 85-16; AO No. 87-22; AO No. 2006-15, § 1, 2-28-06; AO No. 2009- , § 1, (insert effective date)).

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Section 3. Anchorage Ordinance 2006-172, Attachment A, adopting Anchorage Municipal Code section 21.01.080 B.1., Table 21.01-1 Comprehensive Plan Elements, is amended to read as follows (the remainder of the section is not affected and therefore not set forth):

TABLE 21.01-1: COMPREHENSIVE PLAN ELEMENTS										
Area/Topic	Plan	Adoption Date [1]	Amendments							
Turnagain Arm	Turnagain Arm Comprehensive Plan	AO 2009- (insert effective date of this ordinance)								

Section 4: This ordinance shall become effective immediately upon its passage and approval by the Assembly, except Section 3. Section 3 shall become effective simultaneous with the adoption of the rewrite of Title 21 and repeal of existing chapters.

PASSED AND APPROVED by the Anchorage Assembly this \_\_\_\_\_ day of December 2009.

ATTEST:

# MUNICIPALITY OF ANCHORAGE Summary of Economic Effects -- General Government

AO Number: 2009-126

Title: AN ORDINANCE ADOPTING THE TURNAGAIN ARM COMPREHENSIVE PLAN AS AN ELEMENT OF THE COMPREHENSIVE PLAN, AND AMENDING ANCHORAGE MUNICIPAL CODE SECTION 21.05.030 B., AND AO 2006-172, ATTACHMENT A, TO REVISE PROVISIONALLY ADOPTED ANCHORAGE MUNICIPAL CODE SECTION 21.01.080. (PZC Case 2009-024)

Sponsor:

MAYOR

Preparing Agency:

Planning Department

Others impacted:

CHANGES IN EXPENDITURES AND REVENUES:				(in Thousands of Dollars)							
·	FY09		FY10		FY11		FY12		FY13		
Operating Expenditures 1000 Personal Services 2000 Non-Labor 3900 Contributions 4000 Debt Service											
TOTAL DIRECT COSTS:	\$	-	\$	-	\$	-	\$	-	\$	-	
Add: 6000 Charges from Others Less: 7000 Charges to Others											
FUNCTION COST:	\$	•	\$		\$	•	\$	•	\$	-	
REVENUES:											
CAPITAL:									<del></del>		
POSITIONS: FT/PT and Temp											

#### **PUBLIC SECTOR ECONOMIC EFFECTS:**

Approval of this ordinance provides economic benefits to both public and private sectors in the Turnagain Arm communities. The purpose of the Turnagain Arm Comprehensive Plan is to guide future growth and development. This Plan creates a planning structure to guide public facilities development and to attract new residential and commercial investment. The Plan should facilitate new growth and support coordinated economic development.

#### PRIVATE SECTOR ECONOMIC EFFECTS:

In addition to the economic benefits noted above, the Turnagain Arm Comprehensive Plan is intended to provide more certainty to private investors, realtors, tour companies, developers, and residents regarding the direction of development in the communities in Turnagain Arm.

Prepared by: Thede Tobish Telephone: 343-7918



# MUNICIPALITY OF ANCHORAGE

### **ASSEMBLY MEMORANDUM**

**No.** AM 623-2009

Meeting Date: November 3, 2009

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**MAYOR** 

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The revised Plan includes significant changes. The new Plan does not include

Girdwood because the Girdwood Area Plan was approved by the Anchorage Assembly in 1995 as a stand-alone comprehensive plan for Girdwood Valley. The revised Turnagain Arm Comprehensive Plan provides community-wide policies in

addition to community-specific recommendations for each area.

SUBJECT: AN ORDINANCE **ADOPTING** THE **TURNAGAIN** ARM

COMPREHENSIVE PLAN AS AN ELEMENT OF COMPREHENSIVE PLAN, AND AMENDING ANCHORAGE MUNICIPAL CODE SECTION 21.05.030 B., AND AO 2006-172, ATTACHMENT A, TO REVISE PROVISIONALLY ADOPTED

**ANCHORAGE MUNICIPAL CODE SECTION 21.01.080.** 

The Planning Department worked with the Turnagain Arm communities including Rainbow, Indian, Bird Creek, Twenty Mile River, and Portage Valley to accomplish a rewrite of the 1987 Turnagain Arm Comprehensive Plan. The new Turnagain Arm Comprehensive Plan provides new policies and community development and growth guidelines for the Turnagain Arm communities within the Municipality of Anchorage. Once adopted by the Assembly, the Plan replaces the 1987 Turnagain Arm Comprehensive Plan as an element of the Comprehensive Plan.

The Plan revision involved extensive public outreach, beginning in 2007, and included stakeholder interviews, a community-wide survey, a meeting on community core values, and a community meeting on issues and opportunities of the area.

A Public Hearing Draft of the Turnagain Arm Comprehensive Plan (entitled Turnagain Arm Area Plan) was published in early January 2009 and approved by the Planning and Zoning Commission on April 13, 2009 (PZC Resolution No. 2009-018).

Key plan elements include:

Community Values, Goals and Policy (Chapter 3, page 35-39)

An essential plan element is the community values and goals section (Chapter 6). It establishes the community's vision for their future. This section includes eight core strategies to guide the plan's policies and implementation.

• Community Growth Guidelines (Chapter 4, page 41-52)

An essential plan element is the guidelines for growth and public policy section (Chapter 4). It establishes goals (based on the community's core values) and outlines the objectives, policies, and strategies to achieve the goals the community set.

Land Use Plan (Chapter 5, page 55-68)

The land use plan section provides a visual representation of the goals, objectives and policies outlined in Chapter 4. This section presents guidance for future growth and development for the community. A new land use classification, TMU or Turnagain Mixed Use, replaces the commercial category and allows a mix of commercial and residential uses with direct access to the Seward Highway. This revised Plan continues the direct relationship between the Turnagain Arm Comprehensive Plan and the area's zoning regulations. The Comprehensive Plan's land use plan maps for each community essentially serve as the zoning designations in the plan area. The original R-11 zoning district for Turnagain Arm, as adopted in 1979, intentionally included land use and development flexibility to reflect the patterns of development and community goals. Permitted uses are those land uses mapped in the Comprehensive Plan. All other uses are regulated via the Conditional Use Approval. The new code's Turnagain Arm District continues that intent.

• Plan Implementation (Chapter 6, page 71-76)

Plan implementation methods and Planning Department administration guidance are presented in Chapter 6. Planning decisions will be based on unique needs and recommendations generated from within each community.

The Planning and Zoning Commission's recommendations for the January 2009 Turnagain Arm Comprehensive Plan include the additional text recommendations approved at the April 13, 2009 meeting, outlined in PZC Resolution No. 2009-018.

Note that because the Turnagain Arm R-11 zoning district relies on the *Turnagain Arm Comprehensive Plan's* land use map to determine permitted uses and

densities, this plan adopting ordinance is being noticed to all Turnagain Arm 2 residents in a manner similar to a zoning map amendment. 3 4 THE ADMINISTRATION SUPPORTS THE RECOMMENDATIONS OF THE PLANNING AND ZONING COMMISSION AND RECOMMENDS APPROVAL OF 5 AN ORDINANCE ADOPTING THE TURNAGAIN ARM COMPREHENSIVE PLAN 6 7 AS AN ELEMENT OF THE COMPREHENSIVE PLAN, AND AMENDING ANCHORAGE MUNICIPAL CODE SECTION 21.05.030 B., AND AO 2006-172, 8 ATTACHMENT A, TO REVISE PROVISIONALLY ADOPTED ANCHORAGE 9 **MUNICIPAL CODE SECTION 21.01.080.** 10 11 12 Prepared by: Thede Tobish, Senior Planner 13 Reviewed by: Jerry T. Weaver, Jr., Acting Director, Planning Department Greg Jones, Executive Director 14 Concurred by: 15 Office of Community Planning & Development 16 Concurred by: Dennis A. Wheeler, Municipal Attorney 17 Concurred by: George J. Vakalis, Municipal Manager 18 Respectfully submitted: Daniel A. Sullivan, Mayor 19 20 21 22 23 Attachments: 1. Planning and Zoning Commission Resolution No. 2009-018 24 2. Planning and Zoning Commission Minutes of February 12, 2009 25 3. Planning and Zoning Commission Minutes of April 13, 2009 4. Planning and Zoning Commission Staff Report dated February 12, 2009 26 4. Planning and Zoning Commission Issue-Response dated April 6, 2009 27 28 6. Turnagain Arm Comprehensive Plan January 2009 Public Hearing Draft